

## Message Text

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44

ACTION EB-11

INFO OCT-01 ARA-16 ISO-00 SSO-00 NSCE-00 USIE-00 INRE-00

CIAE-00 DODE-00 PM-07 H-03 INR-11 L-03 NSAE-00 NSC-07

PA-04 RSC-01 PRS-01 SP-03 SS-20 CAB-09 COME-00

DOT-00 FAA-00 OMB-01 CIEP-03 TRSE-00 IO-14 DRC-01

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O 291535Z JUL 74

FM AMEMBASSY BRIDGETOWN

TO SECSTATE WASHDC IMMEDIATE 7537

C O N F I D E N T I A L BRIDGETOWN 1314

E.O. 11652: GDS

TAGS: ETRN BB

SUBJ: N CIVAIR NEGOTIATIONS

1. SUMMARY. NEGOTIATIONS RECESSED TO GIVE U.S. TIME CONSIDER NEW BARDEL FORMULATION ON RIGHTS AT BOSTON AND WILL BE RESUMED NEXT THURSDAY WHEN USDEL RETURNS FROM GUYANA NEGOTIATIONS. THIS STEP TAKEN AFTER BARDEL REJECTED ALL U.S. ATTEMPTS TO FIND SOLUTION, BUT WITH DOOR LEFT SLIGHTLY OPEN BY BARBADOS IN TERMS OF NOT ACTING IMMEDIATELY TO TERMINATE SOME U.S. RIGHTS. END SUMMARY.

1. IN PRIVATE CONVERSATION WITH ARCHER AFTERNOON JULY 26, STYLES SAID THAT, IN CONTEXT GOB AUGUST 1 DEADLINE THREAT, RIGHTS AT CHICAGO WERE NOT POSSIBLE. OFFER IMPROVE ATLANTA-WASHINGTON ROUTE WITH BAHAMAS-WASHINGTON BLIND SECTOR WAS REJECTED. AFTER NOTING THAT GOB TERMINATION OF SOME U.S. RIGHTS ON AUGUST 1 WOULD PROBABLY LEAD TO CHAIN OF CONSEQUENCES RESULTING IN NO U.S. OR BARBADOS AIRLINE SERVICE, WHICH WAS NOT IN INTEREST EITHER SIDE, STYLES SAID WAY MUST BE FOUND AVOID SUCH ACTION, WHILE RESERVING RIGHT EITHER SIDE ACT LATER IF FURTHER EFFORTS FIND SOLUTION CAME TO NAUGHT. HE PROPOSED UNDERSTANDING THAT BARBADOS  
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GUARANTEED ATLANTA-WASHINGTON ROUTE AND FREE ALSO APPLY FOR OTHER

RIGHTS. GOB WOULD PRESERVE U.S. RIGHTS, BUT FREE ACT AFTER U.S. TAKES ACTION ON BARBADOS AIRLINE PERMIT APPLICATION. IN OTHER WORDS, GOB WOULD MERELY AGREE DEFER USING ITS LEVERAGE. ARCHER ULTIMATELY REJECTED THIS, BUT SAID MIGHT GIVE U.S. 30 DAYS RECONSIDER. STYLES TRIED FOR SIX MONTHS, WITH NEGATIVE REACTION.

3. ARCHER THEN ASKED FOR BOSTON OR ATLANTA WITH AN AGREEMENT THAT TWO SIDES WOULD NOT RESUME NEGOTIATIONS FOR FULL AGREEMENT UNTIL ABOUT ONE YEAR AFTER ICA BEGINS OPERATIONS AND WITH A LETTER FROM ARCHER TO STYLES THAT GOB WOULD NOT ASK FOR BOTH BOSTON AND NEW YORK IN FULL AGREEMENT. STYLES REPLIED THIS WAS NEW PROPOSAL AND HE UNABLE REPLY BUT WOULD ASK FOR WASHINGTON REVIEW. HE SUGGESTED TALKS BE RESUMED IN SEPTEMBER WHEN ARCHER COULD PRESUMABLY COME WASHINGTON ENROUTE ICAO ASSEMBLY. ARCHER ASKED FOR REVIEW NEXT WEEK AND REPLY AFTER GUYANA TALKS. IN FORMAL SESSION, WE SAID WE WOULD TRY HAVE ANSWER NEXT WEEK, BUT ABSENCE DELEGATION FROM WASHINGTON, VACATIONS, ETC. MIGHT MAKE THIS DIFFICULT.

4. IN PRIVATE TALK, ARCHER SAID THAT IF ANSWER ON BOSTON VARIATION NEGATIVE, HE WOULD HAVE TO SAY THAT GOB RELUCTANTLY ACCEPTED ATLANTA - WASHINGTON ROUTE AND WOULD TERMINATE U.S. ROUTE B, PAMAM'S BRIDGETOWN-PORT OF SPAIN TRAFFIC AUTHORITY AND EASTERN'S BLIND SECTOR AUTHORITY. STYLES ADVISED HE WOULD HAVE TO SAY THAT ATLANTA-WASHINGTON REMAINED AVAILABLE TO BARBADOS BUT DEGREE TO WHICH U.S. WOULD IMPLEMENT THIS AWARD WOULD DEPEND ON WHAT GOB DID TO U.S. ROUTES. ARCHER SAID HE WOULD THEN HAVE TO REPLY THAT IF U.S. DID NOT AWARD FULL ROUTE, GOB WOULD HAVE TO "CONSIDER" WITHDRAWING OTHER U.S. ROUTES. GOB WOULD ALSO INSIST ON RESUMING TALKS FOR FULL AGREEMENT FIRST WEEK DECEMBER, AS AGREED DURING MAY TALKS.

5. COMMENT: DELAY UNTIL NEXT WEEK MAY ACHIEVE NO ADVANTAGE, BUT HAVING BROKEN THE AUGST 1 DEADLINE (IF EVER SO SLIGHTLY) THERE MAY BE CHANCE FOR FURTHER BREAK. USDEL BELIEVES THAT IF IT CAN BE AUTHORIZED OFFER BOSTON, WITH THE RELATED UNDERSTANDINGS, WE SHOULD BUTTON DOWN DEAL NEXT WEEK. IF NOT, WE BELIEVE IT BETTER TO SAY THAT SOME SNAGS DEVELOPED AND U.S. NEEDS MORE TIME TO TO GIVE DEFINITIVE RESPONSE. THIS MAY OR MAY NOT WORK, BUT IT SEEMS TO US BETTER  
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THAN FORCING CONFRONTATION BY COMPLETE REJECTION. PALMER WILL PURSUE THIS ON HIS RETURN WASHINGTON MONDAY.  
DONOVAN

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## Message Attributes

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**Capture Date:** 01 JAN 1994  
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**Current Classification:** UNCLASSIFIED  
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